Exhibits to my reply of November 12, 2026

Robert Samuel White · Petition for a Public Records Order: Special Districts Association of Oregon · Marion County District Attorney · Exhibits 1 to 11 are my reply's sources, numbered as the reply numbers them, each as published at OpenRecordsOregon.org.

1	The Special Districts Association of Oregon's response to the petition, November 10, 2026, sent November 12, 2026	p. 2
2	The Department of State Lands' search report, October 30, 2026	p. 10
3	Oregon Housing and Community Services' production and search reports, November 3, 2026	p. 15
4	The Department of State Lands' search reports, November 6, 2026	p. 22
5	The State Library of Oregon's letter, November 4, 2026	p. 27
6	My request, October 31, 2026	p. 29
7	The Special Districts Association of Oregon's estimate, November 4, 2026	p. 33
8	The Special Districts Association of Oregon's letter, November 9, 2026	p. 35
9	Attorney General's Public Records and Meetings Manual (2024), p. 18	p. 37
10	My fee waiver request, November 6, 2026	p. 40
11	Statewide Policy 107-001-030, Exhibit C, How to Use This Form, Additional Guidance, and Note	p. 46

Exhibit 1

The Special Districts Association of Oregon's response to the petition, November 10, 2026, sent November 12, 2026

FROM	[SDAO Staff]
TO	[Marion County DA Staff]; Robert Samuel White
CC	[SDAO Staff]
DATE	November 12, 2026, 9:19 PM PT
SUBJECT	**RE: Petition for a Public Records Order: Special Districts Association of Oregon**
ATTACHED	2026-11-10 ltr SCR to DAMurphyExhibits.pdf

[Marion County DA Staff],

Attached is SDAO's response to Mr. White's appeal. Thank you, and please let me know if there is anything else I can do to be of assistance.

[SDAO Staff]

[SDAO Staff]
Assistant General Counsel
S | D | A | O
PO Box 12613, Salem OR 97309
[phone] direct
[phone] cell
[phone] fax

The content of this e-mail message and any attachments are confidential and may be legally privileged, intended solely for the addressee. If you are not the intended recipient, be advised that any use, dissemination, distribution, or copying of this e-mail may be unlawful. If you receive this message in error, please notify the sender immediately and destroy the message and its attachments

SPENCER C. ROCKWELL
Assistant General Counsel, Special Districts Insurance Services

P.O. Box 12613
Salem, Oregon 97309-0613

Telephone (503) 375-8898
Fax (503) 371-4781
E-Mail srockwell@sdao.com

November 10, 2026

District Attorney Brendan Murphy
Chief Deputy District Attorney
Marion County, Oregon
555 Court Street NE
Salem, OR 97301

Via Email: districtattorney@co.marion.or.us

District Attorney Murphy:

Thank you for your letter of November 10 regarding Mr. White's appeal of his public records request. Please consider this letter our response to Mr. White's appeal. At the outset, it is critical to note that SDAO has not refused to search for and provide the requested records, to the extent they exist. At this time, SDAO has provided a fee estimate for the work and Mr. White has filed this appeal.

On October 31, 2026, the Special Districts Association of Oregon (SDAO) received, via email, Mr. White's request for the following documents: any communication from any SDAO account to kyle.kennedy@osp.oregon.gov or osppio@osp.oregon.gov that contains any of the following terms: threat assessment, situational awareness, welfare check, knock and talk, and grievance from January 1, 2023, to the present.

On November 4, 2026, Mr. White's request was acknowledged, and SDAO undertook a review to determine the cost of providing the requested records. On November 4, the cost was established and the estimate of cost was provided to Mr. White via email. I have included both these emails for your review.

The cost of $944 is based on an estimate of 4 hours of time from the SDAO IT Contractor at $236 per hour. At this time, payment has not been received, and the search has not been conducted. SDAO has not, at this time, made any determination regarding withholding documents, so a discussion regarding exemption is premature.

Based on all the information from Mr. White, it appears that his records request is personal to him and related to some interaction he had with law enforcement. A fee waiver/reduction is only appropriate in the circumstance where the requested documents are "in the public interest because making the record available primarily benefits the general public." ORS 192.324(5). Nothing in Mr. White's request demonstrates that he is entitled to any waiver or reduction in the fees.

Thank you for the opportunity to respond to Mr. White's appeal. Please let me know if there is additional information I can provide that would assist you in making your decision.

Sincerely,

s/ Spencer C. Rockwell

Spencer C. Rockwell

Enclosures

c: Client

From: Spencer Rockwell
To: "rsw@rswfire.com"
Cc: Tonya Grass
Subject: RE: Public Records Request
Date: Wednesday, November 4, 2026 10:38:00 AM
Attachments: 2026-10-31-special-districts-association-of-oregon.pdf

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Mr. White,

Please allow this email to confirm that your request has been received and will be processed. I will provide you with a cost estimate in the near future.

Thank you for reaching out, and I will be in touch with a cost estimate as soon as possible.

Spencer

Spencer Rockwell
Assistant General Counsel
S|D|A|O
PO Box 12613, Salem OR 97309
503-400-3132 direct
503-433-5340 cell
503-371-4781 fax
srockwell@sdao.com

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---

From: Robert Samuel White <rsw@rswfire.com>
Sent: Saturday, October 31, 2026 10:05 PM
To: Member Services <memberservices@sdao.com>
Subject: Public Records Request

You don't often get email from rsw@rswfire.com. Learn why this is important

EXTERNAL EMAIL: This email originated from outside of SDAO's email system. Maintain caution when opening external links/attachments

Public Records Officer,

This email is a public records request under ORS 192.314. The request is attached as a PDF: the records requested, the search, the format, and a request for a fee waiver.

I study how Oregon's public records law is applied. When a records officer answers, I learn how

that officer applies it. Then I build from it, and what I build is public.

I look forward to your contributions to the record.

Respectfully,

Robert Samuel White
rswfire.com
openrecordsoregon.org
autonomyrealms.com

From: Spencer Rockwell
To: "rsw@rswfire.com"
Cc: Tonya Grass
Subject: RE: Public Records Request
Date: Wednesday, November 4, 2026 12:39:00 PM

Mr. White,

The hourly rate for the search, and review of the requested materials is $236 per hour. It is anticipated that it will take 4 hours to perform the search and review. This totals $944. If less time is required, you will be refunded, and if additional time is required, I will provide you with the additional costs.

If you would like to move forward with the request, please submit payment to the address below. Once the payment is received and it has cleared, I will move forward with the search. Please make the check payable to SDAO and you can send it to my attention.

Thank you, and please let me know how you would like to proceed.

Spencer

Spencer Rockwell
Assistant General Counsel
S|D|A|O
PO Box 12613, Salem OR 97309
503-400-3132 direct
503-433-5340 cell
503-371-4781 fax
srockwell@sdao.com

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---

From: Spencer Rockwell
Sent: Wednesday, November 4, 2026 10:39 AM
To: 'rsw@rswfire.com' <rsw@rswfire.com>
Cc: Tonya Grass <tgrass@sdao.com>
Subject: RE: Public Records Request

Mr. White,

Please allow this email to confirm that your request has been received and will be

processed. I will provide you with a cost estimate in the near future.

Thank you for reaching out, and I will be in touch with a cost estimate as soon as possible.

Spencer

Spencer Rockwell
Assistant General Counsel
S|D|A|O
PO Box 12613, Salem OR 97309
503-400-3132 direct
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503-371-4781 fax
srockwell@sdao.com

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---

From: Robert Samuel White <rsw@rswfire.com>
Sent: Saturday, October 31, 2026 10:05 PM
To: Member Services <memberservices@sdao.com>
Subject: Public Records Request

You don't often get email from rsw@rswfire.com. Learn why this is important

EXTERNAL EMAIL: This email originated from outside of SDAO's email system. Maintain caution when opening external links/attachments

Public Records Officer,

This email is a public records request under ORS 192.314. The request is attached as a PDF: the records requested, the search, the format, and a request for a fee waiver.

I study how Oregon's public records law is applied. When a records officer answers, I learn how that officer applies it. Then I build from it, and what I build is public.

I look forward to your contributions to the record.

Respectfully,

Robert Samuel White
rswfire.com
openrecordsoregon.org
autonomyrealms.com

Exhibit 2

The Department of State Lands' search report, October 30, 2026

FROM	[DSL Staff]
TO	Robert Samuel White
CC	Caiti Hudson, Deputy Director, Administration; [DSL Staff]
DATE	November 10, 2026, 2:03 PM PT
SUBJECT	**RE: Records Request Received 11/4/2026 - Robert Samuel White**
ATTACHED	PRR_White_11-4-2026.zip

Dear Robert Samuel Whiet:

In accordance with ORS 192.329(2), this is to complete our response to Items 2 and 3 your public records request on November 4, 2026 for the following record[s]:

2. The records of every search the Department of State Lands has run or runs to answer my request of October 27, 2026: the Microsoft Purview search described in your letter of November 2, 2026, the second query described in your letter of November 3, 2026, and any later search. For each: the search as saved by the system that ran it, with its query or conditions, terms, date range, accounts and locations searched, and result counts, and any export or search report it produced.

3. All communications about my request of October 27, 2026, up to the date you respond to this request, through any channel the agency uses: emails, Microsoft Teams chat and channel messages, text messages, voicemail, and notes. This includes communications within the Department of State Lands and with any other public body, including the Department of Administrative Services and Enterprise Information Services, the Department of Justice, and the Oregon State Police, and every entry, note, assignment, and status change in any system that tracks the request.

We have enclosed copies of all the requested records in DSL's custody.

Due to workload, absences, higher priority items, and a holiday, I must adjust my timeline for a cost estimate for Item 1 of your request. I will have a cost estimate to you by Thursday, November 19th.

[DSL Staff]
(she/they)
Support Services / Public Records Coordinator
Oregon Department of State Lands
775 Summer St NE, Ste 100
Salem, OR 97301-1279
[phone] (cell) * [phone] (fax)
[email] * http://www.oregon.gov/DSL<http://www.oregon.gov/DSL/Pages/index.aspx>

My normal work hours are 7:30 am to 4:00 pm, Monday through Friday

DSLConnect, our new public web portal, is launching this December 2026. Some customer services may experience delays during user testing. Find out more<https://www.oregon.gov/dsl/Pages/DSLConnect.aspx>.

Please Note - I am currently splitting my time between a temporary job rotation (until Dec 31, 2026) & Support Services until backfills are in place. My response time may be extended by a few days. I appreciate your patience during this time.

Summary-2026-10-30-20-26-42.csv, as produced by the Department of State Lands

Help with this report	
https://aka.ms/eDiscoverySummaryReport	
Job ID	ce3ed7663dc14e818a89ce104e47de1f
Case Name	Robert Samuel White PRR
Search Name	Email search
Export Name	Robert Samuel White PRR
Query	(("threat assessment" OR "situational awareness" OR "welfare check" OR "grievance")) (c:c) (((Participants:kyle.kennedy@osp.oregon.gov) OR (Participants:osppio@osp.oregon.gov))) AND (Date>2023-01-01)
StartTime (UTC)	10/30/2026 8:26:42 PM
EndTime (UTC)	10/30/2026 8:27:28 PM
SubmittedBySmtp	[DSL Staff]
Security Filter	
Security Filter Applied	Yes
Location Restriction	CustomAttribute12 -eq 'DSL'
Content Restriction	SiteTitle:"DSL -"
Name	Item Count
Search results	
Indexed items	18
Partially indexed items	0
Advanced indexed items	0
Errors	
Retrieval exceptions	0
Warnings	
Items with processing errors	0
Total	8
Informational	
Cloud attachments	0
Cloud attachment versions	0
Cloud attachment versions at time of sharing	0
Contextual conversation	0
Teams conversations consolidated into transcripts	18 Teams chat messages convereted to 8 HTML transcripts
SharePoint file versions	0
SharePoint list items collected as .csv files	None
List attachments	0
Items in SharePoint folders	None
	0

Items extracted from parent items	
Skipped as item does not exist	0
Duplicate messages skipped	0
Skipped as item is a folder	0
Skipped as item is not valid	0

Exhibit 3

Oregon Housing and Community Services' production and search reports, November 3, 2026

FROM	OHCS Public Records
TO	Robert Samuel White
DATE	November 3, 2026, 6:03 PM PT
SUBJECT	**Public Records Request :: R000255-110226**

--- Please respond above this line ---

RE: Public Records Request of November 02, 2026, Reference # R000255-110226
Dear Robert Samuel White,
The OHCS Public Records Request Team received a request from you on November 02, 2026. Your request mentioned:
PUBLIC RECORDS REQUEST —
COMMUNICATIONS WITH OSP GOVERNMENT AND
MEDIA RELATIONS
TO Public Records Officer, Oregon Housing and Community Services
FROM Robert Samuel White, P.O. Box 334, Reedsport, Oregon 97467
DATE October 31, 2026
RE Public records request under ORS 192.314
To the Public Records Officer, Oregon Housing and Community Services:
Under ORS 192.314, I request the following public records of the Oregon Housing and Community Services. It
concerns how the Oregon Housing and Community Services communicates with the Oregon State Police about other
members of the public.
Records requested. All communications sent to or received from either of these Oregon State Police accounts,
through any channel the agency uses: emails, Microsoft Teams chat and channel messages, text messages, and
voicemail, including attachments and replies:
Captain Kyle Kennedy, Government and Media Relations ([email])
OSP Public Information Officer ([email])
that contain any of these terms:
“threat assessment”
“situational awareness”
“welfare check”
“knock and talk”
“grievance”
Date range: January 1, 2023, to the date of search. This request excludes any record concerning me.
Custody. Records sent from or received by Oregon Housing and Community Services accounts are

records of the
Oregon Housing and Community Services, wherever they are stored, including systems maintained by DAS
Enterprise Information Services, including the records of any search that office conducts. If you believe another
public body is the custodian of any responsive record, please identify that custodian and the basis for the
determination in writing, rather than closing the request (ORS 192.311).
The search. This request also includes the records of the search conducted to answer it: each search as saved by the
system that ran it (for example, a Microsoft Purview Content Search or eDiscovery search), with its query, terms, date
range, accounts and locations searched, and result counts, and any export or search report it produced. Those records
exist once the search is run, and they are public records of the Oregon Housing and Community Services like any
other. A response is complete only when it provides all requested records in your possession (ORS 192.329(2)(a)).
That includes these. If there are no responsive records, the search records show it.

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Public Records Request — Communications with OSP Government and Media Relations 1 / 3
Format and correspondence. Under ORS 192.324(3), please provide records in the form requested, native
electronic format with metadata intact: emails as .eml or .msg with headers and attachments, Teams and text
messages as exported by the system that holds them, voicemail as the audio file, and search records as saved or
exported by the system that ran them, by email or secure link. Please conduct all correspondence about this request
by email, including acknowledgments, estimates, waiver decisions, and payment instructions. Under ORS
192.324(1), this letter is a complete written request, and it includes a complete fee waiver request. It does not need to
be resubmitted on a form.

Redaction. Please redact the names, home addresses, personal phone numbers, and personal email addresses of
private individuals. No other redaction is requested for privacy. In any fee estimate, please list redaction time
separately from search and production time, with the hours and the hourly rate of the employee performing it. Under
ORS 192.324(4)(b), a fee may not include attorney time spent determining the application of the public records law.
Exemptions. For any record or portion withheld, please identify the record (date, sender, recipients, and general
subject), the specific exemption claimed, and how it applies to that record (ORS 192.329, 192.338). Please segregate
and release nonexempt portions. A fee estimate is not an exemption assertion.
Criminal investigatory information (ORS 192.345(3)): This exemption is conditional, applies only to information compiled for criminal law purposes, and yields where the public interest requires disclosure. A
state agency's correspondence with OSP about a member of the public is not, in that agency's hands, information compiled for criminal law purposes. If you claim it, please state which criminal investigation each
record was compiled for, and why the public interest does not require disclosure.
Attorney-client privilege: A communication between the Oregon Housing and Community Services and OSP is
not privileged because a DOJ attorney is copied. If you claim privilege, please identify the attorney and the
legal advice sought for each record.
Fee waiver. I request a waiver of all fees under ORS 192.324(5). Disclosure primarily benefits the general public:
Requester's identity. I study how Oregon's public records law is applied, and I publish what I find at openrecordsoregon.org. The site publishes every records request I make to a state agency, every reply, and
every record produced, in full, beside the text of the law, so the public can see how each agency applies it.
Purpose. To educate the public about the public records law and to make its practice legible: what an agency is
asked, how it searches, what it produces, what it withholds and on what ground, and what it charges. The
records from this request will be published beside the request and every reply to it, so any reader can see how
the law was applied to it. They will also show the public whether and how state agencies refer members of the

public to the state police through its Government and Media Relations section.
Character of the information. The records show whether state agencies use the Government and Media Relations section of the state police to handle members of the public who contact them. A member of the public
who writes to a state agency is speaking and petitioning the government, under Article I, sections 8 and 26 of
the Oregon Constitution and the First Amendment. A referral of that person to the police concerns the use of
police power against that speech and petition. It also concerns compliance with ORS 181A.250, which bars
police from collecting information about a person's political or social views or activities without reasonable
suspicion of criminal involvement.
Public domain. No public record shows how often state agencies write to the state police public relations office
about a member of the public, or how often that office orders detectives to investigate the person they wrote
about. On March 3, 2026, the Oregon Parks and Recreation Department forwarded a citizen's public archive to
the captain of Government and Media Relations. It alleged no crime and no threat. On March 4, the captain
ordered detectives to conduct a "threat assessment." The detectives investigated for three weeks. Then three
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Public Records Request — Communications with OSP Government and Media Relations 2 / 3
men drove sixty-eight minutes to conduct a "knock and talk" at the citizen's door, behind a locked gate, at a
restricted federal facility, posted against public access, to tell him he was "not in trouble." Those records were
produced under PR27478.
Ability to disseminate. As of the date of this letter, openrecordsoregon.org has published every request, reply,
and production in its three public questions: 332 filings and 497 documents. They include public records
productions from the Oregon State Police, the Department of Administrative Services, the Oregon

Parks and
Recreation Department, and the Office of the Public Records Advocate, each with its original files and email
headers, free to read and download. Records from this request will be published the same way. I have no
commercial interest in them.
I request a waiver of all fees under ORS 192.324(5). If a full waiver is denied, I request a reduction of fees under the
same provision. If the waiver is denied or a reduction is granted in part, please give the reasons in writing for each
factor, state the amount or percentage of any reduction and its basis, and provide an itemized estimate before any
work begins, showing the tasks, the hours for each, and the hourly rate of the employee performing each.
Timeline. Please acknowledge this request within five business days and give an estimated completion date as
required by ORS 192.324 and 192.329.
Preservation. Please preserve all records responsive to this request while it and any petition for review are pending.
Thank you for your public service.
Respectfully,
Robert Samuel White
rswfire.com
openrecordsoregon.org
autonomyrealms.com
5.
Public Records Request — Communications with OSP Government and Media Relations 3 / 3
The OHCS Public Records Request Team has reviewed its files and has located responsive records to your request. Please log in to the Oregon HCS Records Access Center at the following link to retrieve the responsive records.
Public Records Request - R000255-110226

Sincerely,
OHCS Public Records Request Team

To monitor the progress or update this request please log into the Oregon HCS Records Access Center

ohcs-search-summary.csv, as produced by Oregon Housing and Community Services

Job ID	a19d9d9f48164636b4be3df88e07d63e
Case Name	W001518
Review Set Name	W001518 - Search 1 - Review Set
Export Name	W001518 - Search 1 - Review Set 1
Query	
StartTime (UTC)	11/3/2026 4:38:47 PM
EndTime (UTC)	11/3/2026 4:39:25 PM
SubmittedBySmtp	pa_hcs_ehahn@stateoforegon.onmicrosoft.com
ItemCount	17
CompletedItemCount	17
LocationCount	11
CompletedLocationCount	11

Exhibit 4

The Department of State Lands' search reports, November 6, 2026

FROM	[DSL Staff]
TO	Robert Samuel White
CC	[DSL Staff]
DATE	November 6, 2026, 12:50 PM PT
SUBJECT	**RE: Records Request Received 10/27/2026 - Robert Samuel White**
ATTACHED	Summary-2026-11-06_19-58-01.csv, Settings-2026-11-06_19-58-01.csv, Locations-2026-11-06_19-58-01.csv, Items_0_2026-11-06_19-58-01.csv

Dear Robert Samuel White:

Please find attached the reports generated from the Microsoft Purview eDiscovery search that I, [DSL Staff], interim Public Records Coordinator at DSL, performed under the guidance and watch of [DSL Staff], IT Manager of DSL, today based on your request for records on October 27, 2026:

All emails, including attachments and replies, sent to or received from either of these Oregon State Police addresses:

* Captain Kyle Kennedy, Government and Media Relations (kyle.kennedy@osp.oregon.gov)
* OSP Public Information Officer (osppio@osp.oregon.gov)

that contain any of these terms:

* "threat assessment"
* "situational awareness"
* "welfare check"
* "knock and talk"
* "grievance"

Date range: January 1, 2023, to the date of search.

DSL is not the custodian of, and does not possess, records responsive to the above request.

Sincerely,
[DSL Staff]
(she/they)
Support Services / Public Records Coordinator
Oregon Department of State Lands
775 Summer St NE, Ste 100
Salem, OR 97301-1279
[phone] (cell) * [phone] (fax)

[email] * http://www.oregon.gov/DSL<http://www.oregon.gov/DSL/Pages/index.aspx>
My normal work hours are 7:30 am to 4:00 pm, Monday through Friday

DSLConnect, our new public web portal, is launching this December 2026. Some customer services may experience delays during user testing. Find out more<https://www.oregon.gov/dsl/Pages/DSLConnect.aspx>.

Please Note - I am currently splitting my time between a temporary job rotation (until Dec 31, 2026) & Support Services until backfills are in place. My response time may be extended by a few days. I appreciate your patience during this time.

Summary-2026-11-06-19-58-01.csv, as produced by the Department of State Lands

Help with this report	
https://aka.ms/eDiscoverySummaryReport	
Job ID	7afb2a544c1c4998a36a38cb1ff7b604
Case Name	Robert Samuel White PRR
Search Name	Email search 11-3-2026
Export Name	Jan 1 2023 through November 6 2026
Query	(("threat assessment") (c:s) ("situational awareness") (c:s) ("knock and talk") (c:s) (grievance) (c:s) ("welfare check")) (c:c) (Date>2022-12-31) AND (((Participants:kyle.kennedy@osp.oregon.gov) OR (Participants:osppio@osp.oregon.gov)))
StartTime (UTC)	11/6/2026 19:58
EndTime (UTC)	11/6/2026 19:58
SubmittedBySmtp	pa_dsl_hklebs@stateoforegon.onmicrosoft.com
Security Filter	
Security Filter Applied	Yes
Location Restriction	CustomAttribute12 -eq 'DSL'
Content Restriction	SiteTitle:"DSL -"
Name	Item Count
Search results	
Indexed items	18
Partially indexed items	0
Advanced indexed items	0
Errors	
Retrieval exceptions	0
Warnings	
Items with processing errors	0
Total	8
Informational	
Cloud attachments	0
Cloud attachment versions	0
Cloud attachment versions at time of sharing	0
Contextual conversation	0
Teams conversations consolidated into transcripts	18 Teams chat messages convereted to 8 HTML transcripts
SharePoint file versions	0
SharePoint list items collected as .csv files	None

List attachments	0
Items in SharePoint folders	None
Items extracted from parent items	0
Skipped as item does not exist	0
Duplicate messages skipped	0
Skipped as item is a folder	0
Skipped as item is not valid	0

Exhibit 5

The State Library of Oregon's letter, November 4, 2026

FROM	Wendy Cornelisen
TO	Robert Samuel White
CC	SLO Public Records
DATE	November 4, 2026, 1:43 PM PT
SUBJECT	**RE: Public Records Request**

Hi Robert,

Thank you for your public records request. Please consider this message acknowledgment under ORS 192.324(2) that the State Library received your request.

The State Library has conducted a search and there are no responsive public records. As the search took less than 30 minutes, there is no fee for this request, as per the State Library's Public Records policy<https://www.oregon.gov/library/Documents/Policies/PublicRecords.pdf>.

I hope this is helpful. Please let me know if you have any additional questions.

Thanks,

Wendy

Wendy Cornelisen (she, her, hers)
State Librarian
State Library of Oregon
www.oregon.gov/library<http://www.oregon.gov/library>
[Title: State Library of Oregon]

Exhibit 6

My request, October 31, 2026

PUBLIC RECORDS REQUEST — COMMUNICATIONS WITH OSP GOVERNMENT AND MEDIA RELATIONS

TO	Public Records Officer, Special Districts Association of Oregon
FROM	Robert Samuel White, P.O. Box 334, Reedsport, Oregon 97467
DATE	October 31, 2026
RE	Public records request under ORS 192.314

To the Public Records Officer, Special Districts Association of Oregon:

Under ORS 192.314, I request the following public records of the Special Districts Association of Oregon. It concerns how the Special Districts Association of Oregon communicates with the Oregon State Police about other members of the public.

Records requested. All communications sent to or received from either of these Oregon State Police accounts, through any channel the agency uses: emails, Microsoft Teams chat and channel messages, text messages, and voicemail, including attachments and replies:

- Captain Kyle Kennedy, Government and Media Relations (kyle.kennedy@osp.oregon.gov)
- OSP Public Information Officer (osppio@osp.oregon.gov)

that contain any of these terms:

- “threat assessment”
- “situational awareness”
- “welfare check”
- “knock and talk”
- “grievance”

Date range: January 1, 2023, to the date of search. This request excludes any record concerning me.

Custody. Records sent from or received by Special Districts Association of Oregon accounts are records of the Special Districts Association of Oregon, wherever they are stored, including systems maintained by DAS Enterprise Information Services, including the records of any search that office conducts. If you believe another public body is the custodian of any responsive record, please identify that custodian and the basis for the determination in writing, rather than closing the request (ORS 192.311).

The search. This request also includes the records of the search conducted to answer it: each search as saved by the system that ran it (for example, a Microsoft Purview Content Search or eDiscovery search), with its query, terms, date range, accounts and locations searched, and result counts, and any export or search report it produced. Those records exist once the search is run, and they are public records of the Special Districts Association of Oregon like any other. A response is complete only when it provides all requested records in your possession (ORS 192.329(2)(a)). That includes these. If there are no responsive records, the search records show it.

Format and correspondence. Under ORS 192.324(3), please provide records in the form requested, native electronic format with metadata intact: emails as .eml or .msg with headers and attachments, Teams and text messages as exported by the system that holds them, voicemail as the audio file, and search records as saved or exported by the system that ran them, by email or secure link. Please conduct all correspondence about this request by email, including acknowledgments, estimates, waiver decisions, and payment instructions. Under ORS 192.324(1), this letter is a complete written request, and it includes a complete fee waiver request. It does not need to be resubmitted on a form.

Redaction. Please redact the names, home addresses, personal phone numbers, and personal email addresses of private individuals. No other redaction is requested for privacy. In any fee estimate, please list redaction time separately from search and production time, with the hours and the hourly rate of the employee performing it. Under ORS 192.324(4)(b), a fee may not include attorney time spent determining the application of the public records law.

Exemptions. For any record or portion withheld, please identify the record (date, sender, recipients, and general subject), the specific exemption claimed, and how it applies to that record (ORS 192.329, 192.338). Please segregate and release nonexempt portions. A fee estimate is not an exemption assertion.

- *Criminal investigatory information (ORS 192.345(3)):* This exemption is conditional, applies only to information compiled for criminal law purposes, and yields where the public interest requires disclosure. A state agency's correspondence with OSP about a member of the public is not, in that agency's hands, information compiled for criminal law purposes. If you claim it, please state which criminal investigation each record was compiled for, and why the public interest does not require disclosure.
- *Attorney-client privilege:* A communication between the Special Districts Association of Oregon and OSP is not privileged because a DOJ attorney is copied. If you claim privilege, please identify the attorney and the legal advice sought for each record.

Fee waiver. I request a waiver of all fees under ORS 192.324(5). Disclosure primarily benefits the general public:

1. *Requester's identity.* I study how Oregon's public records law is applied, and I publish what I find at openrecordsoregon.org. The site publishes every records request I make to a state agency, every reply, and every record produced, in full, beside the text of the law, so the public can see how each agency applies it.
2. *Purpose.* To educate the public about the public records law and to make its practice legible: what an agency is asked, how it searches, what it produces, what it withholds and on what ground, and what it charges. The records from this request will be published beside the request and every reply to it, so any reader can see how the law was applied to it. They will also show the public whether and how state agencies refer members of the public to the state police through its Government and Media Relations section.
3. *Character of the information.* The records show whether state agencies use the Government and Media Relations section of the state police to handle members of the public who contact them. A member of the public who writes to a state agency is speaking and petitioning the government, under Article I, sections 8 and 26 of the Oregon Constitution and the First Amendment. A referral of that person to the police concerns the use of police power against that speech and petition. It also concerns compliance with ORS 181A.250, which bars police from collecting information about a person's political or social views or activities without reasonable suspicion of criminal involvement.
4. *Public domain.* No public record shows how often state agencies write to the state police public relations office about a member of the public, or how often that office orders detectives to investigate the person they wrote about. On March 3, 2026, the Oregon Parks and Recreation Department forwarded a citizen's public archive to the captain of Government and Media Relations. It alleged no crime and no threat. On March 4, the captain ordered detectives to conduct a "threat assessment." The detectives investigated for three weeks. Then three

men drove sixty-eight minutes to conduct a “knock and talk” at the citizen’s door, behind a locked gate, at a restricted federal facility, posted against public access, to tell him he was “not in trouble.” Those records were produced under PR27478.

5. *Ability to disseminate.* As of the date of this letter, openrecordsoregon.org has published every request, reply, and production in its three public questions: 364 filings and 561 documents. They include public records productions from the Oregon State Police, the Department of Administrative Services, the Oregon Parks and Recreation Department, and the Office of the Public Records Advocate, each with its original files and email headers, free to read and download. Records from this request will be published the same way. I have no commercial interest in them.

I request a waiver of all fees under ORS 192.324(5). If a full waiver is denied, I request a reduction of fees under the same provision. If the waiver is denied or a reduction is granted in part, please give the reasons in writing for each factor, state the amount or percentage of any reduction and its basis, and provide an itemized estimate before any work begins, showing the tasks, the hours for each, and the hourly rate of the employee performing each.

Timeline. Please acknowledge this request within five business days and give an estimated completion date as required by ORS 192.324 and 192.329.

Preservation. Please preserve all records responsive to this request while it and any petition for review are pending.

Thank you for your public service.

Respectfully,

Robert Samuel White
rswfire.com
openrecordsoregon.org
autonomyrealms.com

Exhibit 7

The Special Districts Association of Oregon's estimate, November 4, 2026

FROM	[SDAO Staff]
TO	Robert Samuel White
CC	[SDAO Staff]
DATE	November 4, 2026, 12:39 PM PT
SUBJECT	**RE: Public Records Request**

Mr. White,

The hourly rate for the search, and review of the requested materials is $236 per hour. It is anticipated that it will take 4 hours to perform the search and review. This totals $944. If less time is required, you will be refunded, and if additional time is required, I will provide you with the additional costs.

If you would like to move forward with the request, please submit payment to the address below. Once the payment is received and it has cleared, I will move forward with the search. Please make the check payable to SDAO and you can send it to my attention.

Thank you, and please let me know how you would like to proceed.

[SDAO Staff]

[SDAO Staff]
Assistant General Counsel
S | D | A | O
PO Box 12613, Salem OR 97309
[phone] direct
[phone] cell
[phone] fax

The content of this e-mail message and any attachments are confidential and may be legally privileged, intended solely for the addressee. If you are not the intended recipient, be advised that any use, dissemination, distribution, or copying of this e-mail may be unlawful. If you receive this message in error, please notify the sender immediately and destroy the message and its attachments

Exhibit 8

The Special Districts Association of Oregon's letter, November 9, 2026

FROM	[SDAO Staff]
TO	CO Public Records
CC	Robert Samuel White; [SDAO Staff]
DATE	November 9, 2026, 9:43 AM PT
SUBJECT	**RE: Petition for a Public Records Order: Special Districts Association of Oregon**

District Attorney-

Just one point of clarification. The proposed fee is not for any attorney time. The fee is for IT personnel only to comply with the request.

Please let me know if there is any additional information that would aid in the determination.

[SDAO Staff]

[SDAO Staff]
Assistant General Counsel
S | D | A | O
PO Box 12613, Salem OR 97309
[phone] direct
[phone] cell
[phone] fax

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Exhibit 9

Attorney General's Public Records and Meetings Manual (2024), p. 18

STATE OF OREGON

DEPARTMENT
OF
JUSTICE

Attorney General's Public Records and Meetings Manual

"A popular Government, without popular information,
or the means of acquiring it, is but a Prologue to a Farce or a Tragedy;
or perhaps both. Knowledge will forever govern ignorance:
And a people who mean to be their own Governors,
must arm themselves with the power which knowledge gives."

—James Madison (1822)

Ellen F. Rosenblum
ATTORNEY GENERAL
2024

a. Fee Schedules

Public bodies must make available to the public the amounts of and the manner of calculating fees for responding to public records requests.[111] This typically includes such information as the hourly charge for different categories of staff work, and the charge to copy records. We recommend that public bodies establish their fee schedules with notice and opportunity for public comment so that the public is aware of the justification for the fees. State agencies should adopt their fee schedules in compliance with the state Administrative Procedures Act.[112]

Public bodies must be prepared to demonstrate that their fee schedules are based upon their actual costs in making public records available for inspection or copying.[113] While there is no provision in the Public Records Law that authorizes a person to petition the Attorney General to review the reasonableness of an agency's fees, state courts do possess this authority.[114] And the Attorney General's authority to enforce the inspection provisions of the Public Records Law may require evaluation of an agency's fees where the amount of the fee in comparison to the nature of the request suggests that the true purpose of the fee is to constructively deny the request, rather than to recoup the agency's actual costs.[115] This evaluation typically requires the public body to explain how it calculated its fee.[116]

b. Waiving or Reducing Fees

A public body may waive or reduce its fee for a particular request if doing so "is in the public interest because making the record available primarily benefits the general public."[117] If disclosure is in the public interest, the public body's decision to deny a request for a fee waiver or reduction must be reasonable under the totality of the circumstances.[118] A requester can contest a public body's decision not to waive or reduce fees by submitting a petition to the Attorney General (for state agencies) or the local district attorney (for local public bodies), or by filing

111 ORS 192.324(7)(b).

112 ORS 183.310(9), 183.335, 183.355.

113 *See Davis*, 108 Or App at 131–33 & n 5 (fees charged by city police bureau were not reasonably calculated to reimburse bureau for its actual costs where bureau offered no specific support for its charges for staff time).

114 *In Defense of Animals v. OHSU*, 199 Or App 160, 182–83 (2005) (fees were not reasonable where OHSU could not justify why professional staff were needed to redact basic information such as company names).

115 *E.g.*, Public Records Order, Mar 23, 2009, Kellington, at 4.

116 *E.g.*, Public Records Order, Oct 18, 2016, Harden, at 2–3.

117 ORS 192.324(5).

118 *In Defense of Animals*, 199 Or App at 188–90.

Exhibit 10

My fee waiver request, November 6, 2026

FEE WAIVER REQUEST

TO	Public Records Officer, Special Districts Association of Oregon
FROM	Robert Samuel White, P.O. Box 334, Reedsport, Oregon 97467
DATE	November 6, 2026
RE	Fee waiver request under ORS 192.324(5), answered on the State's Public Interest Threshold Evaluation Form

Public Records Officer,

I request a waiver of all fees on my public records request of October 31, 2026, under ORS 192.324(5).[1]

The State has a form for this decision: Exhibit C to Statewide Policy 107-001-030, the Public Interest Threshold Evaluation Form.[2] It says: "Agencies are statutorily required to consider and grant reasonable requests to waive or reduce fees associated with fulfilling a public records request when doing so is in the public interest because providing access primarily benefits the general public."[3] It says each request is decided on "the information provided by the requester" and "the totality of the circumstances at the time of the request," and that "Previous requests and evaluations will not be considered as part of the evaluation."[3] The policy binds the agencies of the Executive Department it names.[2] If it does not bind you, these are the State's own questions, and the statute is the same.

This letter is the information provided by the requester. It answers the form's eight questions, in the form's order, in the form's words.

PUBLIC INTEREST

1. "Would disclosure of the requested information, directly impact, affect, or serve an identified interest of the general public?"[4]

Yes. The identified interest is whether a member of the public can write to a state agency without being sent to the police. The records show whether state agencies use the Government and Media Relations section of the state police to handle members of the public who contact them. A member of the public who writes to a state agency is speaking and petitioning the government, under Article I, sections 8 and 26 of the Oregon Constitution and the First Amendment to the United States Constitution. A referral of that person to the police concerns the use of police power against that speech and petition. It also concerns compliance with ORS 181A.250, which bars police from collecting information about a person's political or social views or activities without reasonable suspicion of criminal involvement. No public record shows how often state agencies write to that office about a member of the public.

The interest does not end at the referral. A person sent to the police has one way to learn what was written: to write to the State again, this time for the records. What that person meets is on the record: a form is required, a fee instead of the records, the search is not run, the email is called someone else's. The public has an identified interest in both letters: the one that brought the police, and the one that asks for the record of it. Disclosure directly serves everyone who writes to a state agency.

2. "Would the requested information, advance the welfare or well-being of the general public?"[4]

Yes. On March 3, 2026, the Oregon Parks and Recreation Department forwarded a citizen's public archive to the captain of Government and Media Relations. It alleged no crime and no threat. On March 4, the captain ordered detectives to conduct a "threat assessment." The detectives investigated for three weeks and documented the citizen in multiple state and federal systems. Then three men drove sixty-eight minutes to conduct a "knock and talk" at the citizen's door, behind a locked gate, at a restricted federal facility, posted against public access, to tell him he was "not in trouble."[5]

He then wrote to the State for the records. On April 2, 2026, the Oregon State Police sent him to its form.[6] On April 3, it answered that a search had identified no records.[7] On April 14, it answered his fee waiver request with a form to print and mail.[8] On July 27, five days after his petition, it wrote that it had located additional records.[9] On August 11, it estimated $16,315.00, at 650 hours and release 130 weeks after payment.[10] On September 22, the Office of the Governor denied his fee waiver and estimated $572.50.[11] On October 15, the Department of Justice denied his fee waiver and estimated $599, writing that "the records you seek pertain primarily to you and your private interests."[12]

Not one word of this relies on my words. It is in the State's own records. The welfare and the well-being of the general public are advanced when the public knows what can follow a letter to its government, and what can follow the next one.

3. "Will the requester be able to actually, meaningfully disseminate the requested information?"[4]

Yes. I am already doing it. As of the date of this letter, openrecordsoregon.org has published every request, reply, and production in its four inquiries: 671 filings and 686 documents. They include public records productions from the Oregon State Police, the Department of Administrative Services, the Oregon Parks and Recreation Department, the Office of the Public Records Advocate, the Department of Energy, the Department of Fish and Wildlife, Oregon Housing and Community Services, and the Water Resources Department, each with its files and email headers, free to read and download. Records from this request will be published the same way.

Those records are used to answer one question in public: what happens when a member of the public writes to a state agency, and what happens when that person writes again for the records. Each production stands on its body's line beside the request and every reply, so any reader can hold one agency's answer against another's. The Department of Fish and Wildlife produced six Oregon State Police weekly reports addressed to Captain Kyle Kennedy. Oregon Housing and Community Services produced seventeen Teams messages, with the reports of its search. My petition to the Attorney General set that production beside the Department of Emergency Management's invoice of $1,747.12 for the same search. The next day, that department wrote that "the initial labor estimate was a mistake and should never have been generated," and that "we have changed the way we create labor reimbursement estimates going forward."

PRIVATE OR COMMERCIAL INTEREST

4. "Is the public benefit greater than the individual benefit derived from disclosure?"[4]

Yes. What happened to me is already published.[5] My request excludes any record concerning me.[1] It asks for records about other members of the public, with their names redacted. Every record I receive is published, free, for anyone to read. I receive nothing from disclosure that the public does not receive.

5. "Is there a specifically identified purpose for which the public records are being sought that is wholly unrelated to 1) commercial purposes; or 2) actual or possible use in connection with administrative, judicial or legal proceedings?"[4]

Yes. The question joins two things with "or," so I answer each.

The first is commercial purposes. I have none. The purpose I have identified is to publish these records, free, to show the public what happens when a member of the public writes to a state agency: whether and how state agencies refer that person to the state police, and what that person meets on asking for the record of it.

The second is "actual or possible use in connection with administrative, judicial or legal proceedings." Publication is not a proceeding. My request excludes any record concerning me.[1] Once a record is public, anyone can use it for anything. That is true of every public record any agency releases. The right belongs to every person [ORS 192.314(1)], and the waiver turns on one thing: whether "making the record available primarily benefits the general public" [ORS 192.324(5)].

REASONABLENESS

6. "Is the request targeted at a specifically identified matter (meaning, not overly-broad or -complex)?"[4]

Yes. The matter is what a state agency does with a member of the public who writes to it: whether it writes about that person to the Government and Media Relations section of the state police, and what that person meets on asking for the record of it.

The request is not overly broad. It is limited to the two accounts of that section, five terms, and one date range, and it excludes any record concerning me.[1] It asks for nothing else an agency holds. "Threat assessment" and "knock and talk" are two of the terms, and they are the words in question 2. It is not complex. An agency wrote to those accounts in those terms or it did not, and the search shows which.

What it finds is what it asks about. The Department of Fish and Wildlife sent six Oregon State Police weekly reports addressed to Captain Kyle Kennedy.[13] The Oregon Department of Energy sent four emails, among them "Just here for situational awareness," from the Oregon Parks and Recreation Department.[14] The Water Resources Department sent three Teams messages "captured from weekly meetings between numerous state agencies (which included one of the referenced email addresses)."[15] Oregon Housing and Community Services sent seventeen Teams messages from those meetings: "Gov Comms Office Hours" and "Weekly Agency Comms Call."[16] None of them required a fee.

7. "Can the agency grant a waiver or reduce fees without causing an unreasonable burden on agency resources?"[4]

Yes. What this request requires of you is production: the search, the review, any redaction, and the records. The statute assigns that work to the public body. "Every person has a right to inspect any public record of a public body in this state" [ORS 192.314(1)]. A public body "shall complete its response" to a written request "as soon as practicable and without unreasonable delay" [ORS 192.329(1)]. On review, "the burden is on the public body to sustain its action" [ORS 192.431(1)].

A waiver adds no hour to that work. It decides who pays for it, and the statute lets the custodian furnish copies "without charge" when "making the record available primarily benefits the general public" [ORS 192.324(5)]. A duty the statute already assigns to you does not become an unreasonable burden because a waiver is granted.

The form's guidance allows a denial "if the interest of the general public would be better served by preserving agency resources."[3] Agency resources are the public's. On this matter the State spent them: three weeks of detectives and three men on a sixty-eight-minute drive to one door, on a forwarded public archive that alleged no crime and no threat.[5] The general public is not better served by preserving the time it takes to show what that was, and how often it happens.

If you mark this question no, state the hours you measured, the rate, and the records they cover.

8. "Is the public interest served by disclosure greater than the burden to the agency (amount of staff time diverted to fulfilling a request and costs of subsidization)?"[4]

Yes. The form names two costs. The first is staff time. Responding to a public records request is a duty of the office, so the time spent producing records is not diverted from the agency's work. It is that work. The second is subsidization. The public already pays for the staff who wrote these messages, the systems that hold them, and the detectives in question 2. A waiver asks it to pay nothing new, and the cost is paid once: I publish what you produce, free, so no other member of the public has to request it and you do not have to produce it again.

On the other side is the interest in question 1: whether a person can write to a state agency without being sent to the police, and whether that person can then see the record of it. That interest is greater.

FOLLOW THE STATUTE

Complete the form and send it to me: each of the eight questions marked, and, for any question marked no, what in this letter or in the circumstances supports that mark. Your decision will be published beside this letter and my request, as part of the record question 1 describes.

If you do not grant a full waiver, reduce the fees under the same provision and apply the State's Reduced Fee-Schedule, which sets "$60/hour for Professional (Information Technology, Human Resources, High-level Analyst)" and "$32/hour for Managerial" as the most a body may charge.[17] State the amount of any reduction and its basis, and provide an itemized estimate before any work begins: the tasks, the hours for each, and the hourly rate of the employee performing each.

Decide my fee waiver request on what it says. Follow the statute [ORS 192.324(5)].

Thank you for your public service.

Respectfully,

Robert Samuel White
rswfire.com
openrecordsoregon.org
autonomyrealms.com

Sources

1. My request, October 31, 2026
2. DAS Statewide Policy 107-001-030, Public Records Requests Fees and Charges, effective April 1, 2025, Applicability and Exhibits
3. Statewide Policy 107-001-030, Exhibit C, How to Use This Form, Additional Guidance, and Note
4. Statewide Policy 107-001-030, Exhibit C, Public Interest Threshold Criteria

5. The Oregon State Police production, PR27478
6. Oregon State Police, April 2, 2026
7. Oregon State Police, PR27478, April 3, 2026
8. Oregon State Police, PR27478, April 14, 2026
9. Oregon State Police, PR27478, July 27, 2026
10. Oregon State Police, PR36445, August 11, 2026
11. Office of the Governor, September 22, 2026
12. Oregon Department of Justice, October 15, 2026
13. Department of Fish and Wildlife, production, November 6, 2026
14. Oregon Department of Energy, production, November 4, 2026, and its count, November 5, 2026
15. Water Resources Department, production, November 5, 2026
16. Oregon Housing and Community Services, production, November 3, 2026
17. Statewide Policy 107-001-030, Exhibit C, Reduced Fee-Schedule

Exhibit 11

Statewide Policy 107-001-030, Exhibit C, How to Use This Form, Additional Guidance, and Note

DAS DEPARTMENT OF ADMINISTRATIVE SERVICES STATEWIDE POLICY	**NUMBER** 107-001-030	**SUPERSEDES** Policy #107-001-030 | (2017)
	EFFECTIVE DATE April 1, 2025	**PAGE NUMBER** Pages 1 of 2
	LAST REVIEWED DATE April 1, 2025	
DIVISION Strategic Initiatives and Enterprise Accountability Office	**REFERENCE/AUTHORITY** Executive Order 16-06 ORS 192.324	
POLICY OWNER Communications		
SUBJECT Public Records Requests Fees and Charges	**APPROVED SIGNATURE** Berri Leslie, Director	

PURPOSE

This Policy is intended to support statewide consistency by establishing standards for state agency policies relating to the charging practices and policies for fulfilling requests for public records and providing a standard process for state agency use when evaluating requests to reduce or waive fees assessed for fulfilling a request.

Agencies must review and, if necessary, update their Public Records Request charging policies, practices and or administrative rules to comply with this Policy.

APPLICABILITY

This Policy applies to all agencies within the Executive Department, as defined in ORS 174.112, excluding the following:

- Secretary of State
- State Treasurer
- The Attorney General, but only with respect to its authority under ORS 182.124 over information systems security in the Department of Justice
- Oregon State Lottery
- State Board of Higher Education or any public university listed in ORS 352.002

The requirements in this Policy do not supersede, modify or replace the existing legal responsibilities of any state agency. Agencies must continue to meet obligations required by all applicable laws, policies, procedures and standards including without limitation: state and Federal public records laws, privacy laws and regulations, and applicable DAS policies and procedures.

Exhibit C: Public Interest Fee-Waiver or -Reduction Request

Public Interest Threshold Evaluation Form

HOW TO USE THIS FORM:

Agencies are statutorily required to consider and grant reasonable requests to waive or reduce fees associated with fulfilling a public records request when doing so is in the public interest because providing access primarily benefits the general public.

The Public Interest Threshold Evaluation provides agencies with standardized criteria to use when evaluating a request for a fee-reduction/waiver submitted by a public records requestor under ORS 192.440(5). Agencies shall consider each factor to determine whether the public interest in disclosure of the requested records warrants granting a fee-reduction/waiver.

All requests for a Public Interest Fee-Waiver or -Reduction will be evaluated on a case-by-case basis using information provided by the requestor as well as information independently available to the agency.

ADDITIONAL GUIDANCE:

- To adequately balance the Executive Branch of Oregon state government's obligation to be transparent and accessible with the obligation to prudently safeguard public funds and resources, fee-waivers and -reductions should be granted when the statutory standard has been met – when disclosure will primarily benefit the general public.

- A request to waive or reduce fees related to a public records request, that requires substantial agency resources to complete, may be denied if the interest of the general public would be better served by preserving agency resources.

- The public interest is not a fixed concept and the balance of public interest may change over time. It may shift as information becomes older or in the light of issues of the day. The circumstances at the time of the request will be considered.

- A genuine public interest in the subject matter of a request is required as the basis for granting a waiver. The public interest is not necessarily the same as what interests the public. The fact that a topic has been discussed in the media does not automatically mean that there is a public interest in disclosing the information that has been requested about it.

- This standardized fee-structure does not supersede, modify or replace the existing legal responsibilities of any state agency. Agencies must continue to meet obligations required by applicable laws, policies, procedures and standards including without limitation: State and Federal public records laws, privacy laws and regulations and fees for certain public records as defined in statute.

Note:

Requests for fee-reduction or waiver will be evaluated on a case-by-case basis based on:

- **The information provided by the requester; and**
- **The totality of circumstances at the time of the request.**

Previous requests and evaluations will not be considered as part of the evaluation.